

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-03 H-01 INR-07 L-02

NSAE-00 NSC-05 PA-01 RSC-01 PRS-01 SP-02 SS-15

USIA-06 SAM-01 SAI-01 ACDA-05 IO-10 FEA-01 AEC-05

AID-05 CEA-01 CIEP-01 COME-00 EB-07 FPC-01 INT-05

OMB-01 OES-03 STR-01 TRSE-00 FRB-03 SIL-01 LAB-04

/113 W

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O R 071030Z FEB 75

FM USMISSION USBERLIN

TO AMEMBASSY BONN IMMEDIATE

INFO SECSTATE WASHDC 451

AMEMBASSY BERLIN UNN

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

USMISSION NATO

USMISSION EC BRUSSELS

C O N F I D E N T I A L SECTION 1 OF 3 USBERLIN 232

E.O. 11652: GDS

TAGS: PGOV, PFOR, WB, GW, UR

SUBJECT: SOVIET STATEMENT ON EC VOCATION CENTER

REF: A) BONN 02059; B) USBERLIN 119; C) STATE 15374

1. SUMMARY: SOVIET EAST BERLIN EMBASSY COUNSELLOR
RODIN FEBRUARY 6 DELIVERED TO CHAIRMAN (US) POLAD STATE-
MENT PROTESTION ESTABLISHMENT OF EC VOCATIONAL CENTER
IN WEST BERLIN SIMILAR TO DEMARCHE TO FRG (REF A) IN
WHAT HE STRESSED WAS INFORMAL RESPONSE, POLAD REMINDED
RODIN THAT ALLIES HAD AUTHORIZED EXTENSION OF TREATY
OF ROME TO BERLIN AND THAT BERLIN HAD PARTICIPATE IN
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EC ACTIVITIES FOR MANY YEARS. WE REGARDED NEW CENTER

AS FULLY CONSISTENT WITH CITY'S STATUS. POLAD TURNED
ASIDE SOVIET ARGUMENT REGARDING POLITICAL
INTEGRATION BY NOTING THAT THIS WAS FAR-OFF IDEAL AND
NOT THEREFORE MATTER OF PRESENT SIGNIFICANCE. IN SUBSE-
QUENT DISCUSSION, RODIN EXPLAINED THAT SOVIET CONCERN
OVER FEA, SCHUETZ APPOINTMENT AS LAENDER COMMISSIONER,
AND NOW EC CENTER WAS BASED ON SUSPICION THAT FRG WAS
ENGAGING IN "SALAMITAKTIK" TO TREAT WEST BERLIN AS PART
OF FEDERAL REPUBLIC. POLAD NOTED THAT INSTANCES CITED
BY RODIN DID NOT REPRESENT POST-QA CHANGES, BUT RATHER
CONTINUATION OF WHAT HAD BEEN GOING ON FOR YEARS.
COMMENT: WHILE SOVIET STATEMENT FAIRLY LOW-KEY IT
FOLLOWS PATTERN OF INITIAL DEMARCHE RE FEDERAL ENVIRON-
MENTAL AGENCY IN BOTH TONE AND TIMING. STRONGLY
ENDORSE EMBASSY EFFORTS TO OBTAIN AGREEMENT FOR
PROMPT REPLY. END SUMMARY.

2. FOLLOWING IS MISSION TRANSLATION OF TEXT OF STATEMENT
DELIVERED TO CHAIRMAN (US) POLAD BY SOVIET EMBASSY
COUNSELLOR RODIN AT 1515, FEBRUARY 6, (I.E., AFTER PRESS
HAD REPORTED PROTEST TO ALLIES HAD BEEN MADE);
BEGIN TEXT THE MINISTRIES OF FOREIGN AFFIARS OF THE
MEMBER STATES OF THE EEC RECENTLY TOOK A DECISION TO
LOCATE IN WEST BERLIN A NEWLY-ESTABLISHED ORGAN OF THE
COMMUNITY--THE CITY, DURING THE COURSE OF WHICH CONSIDERATION
WAS GIVEN TO QUESTIONS CONNECTED WITH PLANS FOR DRAWING
WEST BERLIN INTO THE SPHERE OF THIS CLOSED ORGANIZATION.

IN THIS CONNECTION, THE SOVIET SIDE WOULD LIKE
TO STATE THE FOLLOWING:

ORGANS OF THE EEC DO NOT HAVE THE RIGHT TO MAKE
DECISIONS OF ANY KIND CONCERNING THE WESTERN SECTORS OF
BERLIN, INCLUDING DECISIONS CONCERNING THE LOCATION OF
ONE OR ANOTHER INSTITUTION OF THE EEC IN THIS CITY.
QUESTIONS CONCERNING THE SITUATION IN THE WESTERN
SECTORS OF BERLIN ARE NOT AND CANNOT BE WITHIN THE
COMPETENCE OF THE EEC. THEY MAY BE RESOLVED ONLY IN
ACCORDANCE WITH THE APPLICABLE AGREEMENTS AND
DECISIONS OF THE FOUR POWERS.

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OMB-01 OES-03 STR-01 TRSE-00 FRB-03 SIL-01 LAB-04

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O R 071030Z FEB 75
FM USMISSION USBERLIN
TO AMEMBASSY BONN IMMEDIATE
INFO SECSTATE WASHDC 452
AMEMBASSY BERLIN UNN
AMEMBASSY LONDON
AMEMBASSY MOSCOW
AMEMBASSY PARIS
USMISSION NATO
USMISSION EC BRUSSELS

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AS IS WELL KNOW, THE ULTIMATE GOAL OF THE EEC IS
PROCLAIMED TO BE THE PLITICAL INTEGRATION OF THE
PARTICIPATING STATES. THIS GOAL IS INCOMPATIBLE WITH
THE SITUATION OF THE WESTERN SECTORS OF BERLIN AS IT IS
DEFINED, IN PART, BY THE FOUR POWER AGREEMENT OF
3 SEPTEMBER 1971. THE WESTERN SECTORS OF BERLIN ARE
NOT AND CANNOT BECOME AN INTEGRAL PART OF THE FRG, NOR
CAN THEY BE INCLUDED IN THE STRUCTURE OF THE EUROPEAN
COMMUNITY, OF WHICH THE FRG IS A MEMBER. ANY ATTEMPTS
TO DRAW THE WESTERN SECTORS OF BERLIN, DIRECTLY OR
INDIRECTLY, INTO THE SPHERE OF THE EEC ARE THEREFORE
ILLEGAL. THEIR OBVIOUS AIM IS A UNILATERAL CHANGE IN THE
SITUATION IN THE AREA OF APPLICABILITY OF THE FOUR POWER
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AGREEMENT--I.E., A VIOLATION OF THAT AGREEMENT.

THE SOVIET SIDE EXPECTS THAT THE COMPETENT
AUTHORITIES OF THE US, ENGLAND, AND FRANCE, IN THE
INTERESTS OF PRESERVING NORMAL CONDITIONS IN WEST BERLIN
MATTERS, WILL TAKE THE NECESSARY MEASURES FOR
PREVENTING LOCATION OF THE "EUROPEAN VOCATIONAL CENTER"
OF EEC ACTIVITY WHICH ARE INCOMPATIBLE WITH THE JURIDICAL
AND FACTUAL SITUATION OF THE WESTERN SECTORS OF BERLIN.
END TEXT.

3. IN RESPONSE POLAD SAID HE HAD NOTED PRESS REPORTS THAT SUCH A STATEMENT WOULD BE MADE, BUT ALLIES HAD HOPED SOVIETS WOULD CAREFULLY REFLECT ON DECISION TO ESTABLISH EC VOCATIONAL CENTER AND WOULD COME TO SAME CONCLUSION AS WE DID, NAMELY, THAT ESTABLISHMENT OF CENTER WAS FULLY CONSISTENT WITH STATUS OF WESTERN SECTORS OF BERLIN. POLAD POINTED OUT THAT ALLIES HAD AUTHORIZED EXTENSION OF TREATY OF ROME TO BERLIN ALMOST 20 YEARS AGO, WITH PROVISIO THAT THIS COULD NOT AFFECT STATUS AND SECURITY OF CITY. IN SUBSEQUENT YEARS WE HAD EXERCISED CARE TO SEE THAT NO ACTION TAKEN CONCERNING EC WAS CONTRARY TO EXISTING AGREEMENTS OR CITY'S STATUS. POLAD NOTED THAT BERLIN HAD PARTICIPATED FOR MANY YEARS IN EC ACTIVITIES AND THAT ESTABLISHMENT OF VOCATIONAL CENTER COULD NOT, AS SOVIETS CLAIMED, BE CONSTRUED AS UNILATERAL CHANGE IN AREA WITHIN MEANING OF QA. RATHER, BANNING EC ACTIVITIES AT THIS TIME WOULD CONSTITUTE UNILATERAL CHANGE. POLAD EMPHASIZED THAT AS HE UNDERSTOOD IT PROPOSED VOCATIONAL CENTER WOULD BE PURELY AN EDUCATIONAL BODY. IT WOULD HAVE NO GOVERNMENTAL AUTHORITY AND NO COMPETENCE TO ISSUE INSTRUCTIONS VALID IN BERLIN.

4. POLAD SOUGHT TO DISPEL SOVIET CONCERNS OVER EC POLITICAL INTEGRATION BY NOTING THAT THIS WAS IDEAL CONCEPT STILL FAR REMOVED FROM PRACTICAL REALIZATION, AND HENCE NOT SUBJECT OF CURRENT SIGNIFICANCE. HE ACKNOWLEDGED, HOWEVER, THAT INCLUSION OF BERLIN IN ANY EVENTUAL EC POLITICAL INTEGRATION SCHEME COULD BE CONTRARY TO CITY'S STATUS AND WOULD AS SUCH BE PROHIBITED BY ALLIES IN CONFIDENTIAL

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ACCORDANCE WITH RESERVATIONS EXPRESSED AT TIME OF EXTENSION OF TREATY OF ROME TO BERLIN.

5. POLAD POINTED OUT THERE HAD BEEN SMALL EC LIAISON OFFICE IN BERLIN FOR MANY YEARS AND THAT THIS HAD GIVEN RISE TO NO PROBLEMS. HE EMPHASIZED THAT PLANNED VOCATIONAL CENTER WOULD BE VERY SMALL AND COULD HARDLY THEREFORE BE CHARACTERIZED AS POLITICAL DEMONSTRATION. PLAD ALSO REMINDED RODIN THAT QA DID NOT PROHIBIT LOCATION OF OFFICES OF INTERNATIONAL ORGANIZATIONS IN BERLIN. BUT SPECIFIED ONLY THAT FRG COULD REPRESENT BERLIN IN INTERNATIONAL ORGANIZATIONS. SUMMING UP, POLAD SAID THAT WHAT HE HAD GIVEN WERE PERSONAL AND INFORMAL REACTIONS TO SOVIET STATEMENT, WHICH HE WOULD ACCEPT FOR INFORMATION AND PASS ON TO BRITISH AND FRENCH ALLIES.

6. RODIN QUESTIONED POLAD FURTHER ON SOVIET ASSERTION

THAT EC AUTHORITIES HAD NO RIGHT TO MAKE
DECISIONS AFFECTING WESTERN SECTORS OF BERLIN. POLAD
RESPONDED THAT CURRENT DECISION REGARDING VOCATIONAL
CENTER DID NOT INVOLVE QUESTIONS OF STATUS OR SECURITY,
AND THAT CENTER'S ESTABLISHMENT WOULD, IN ANY CASE, BE
SUBJECT TO ALLIED REVIEW. AS RODIN WAS WELL AWARE, IT
WAS NOT UNCOMMON FOR PROPOSALS REGARDING BERLIN TO BE
ANNOUNCED PRIOR TO ALLIED REVIEW.

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CIEP-01 COME-00 EB-07 FPC-01 INT-05 OMB-01 SAM-01

OES-03 STR-01 TRSE-00 FRB-03 SIL-01 LAB-04 SAJ-01

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O R 071030Z FEB 75
FM USMISSION USBERLIN
TO AMEMBASSY BONN
INFO SECSTATE WASHDC 453
AMEMASSY BERLIN UNN
AMEMBASSY LONDON
AMEMBASSY MOSCOW
AMEMBASSY PARIS
USMISSION NATO
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7. WHEN QUERIED BY POLAD AS TO WHERE SOVIETS SAW REAL
DANGER IN LOCATION OF VOCATIONAL CENTER IN BERLIN, RODIN
SAID THAT IT DID NOT IN ITSELF REPRESENT DANGER BUT
RATHER CREATED PRECEDENT AND WAS PART OF STEP BY STEP
PROCESS OF VIOLATION OF QA PROVISIONS ON BERLIN-FRG TIES.

HE CITED STEPS SUCH AS ESTABLISHMENT OF FEDERAL ENVIRONMENTAL AGENCY, SCHUETZ APPOINTMENT AS COMMISSIONER UNDER FRANCO-GERMAN AGREEMENT, AND NOW EC VOCATIONAL CENTER, AND BELIEVED IT NECESSARY TO DRAW ALLIED ATTENTION TO THIS. RODIN CRITICIZED IN PARTICULAR SCHUETZ APPOINTMENT AND FACT THAT HE HAD GONE TO PARIS PRACTICALLY AS MEMBER OF FRG DELEGATION. IN SUM, RODIN SAID, FRG WAS USING "SALAMITAKTIK" TO BUILD UP CASE FOR WEST BERLIN
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BEING CONSIDERED PART OF FEDERAL REPUBLIC.

8. POLAD SAID THAT STEPS RODIN CITED DID NOT REPRESENT POST-QA CHANGES, BUT RATHER CONTINUATION OF WHAT HAD BEEN GOING ON FOR MANY YEARS. HE DID NOT WISH TO REHEARSE ARGUMENTS ABOUT FEA BUT MANY FEDERAL AGENCIES HAD BEEN SET UP IN WEST BERLIN PRIOR TO QA. BERLIN HAD BEEN INCLUDED IN ACTIVITIES OF EC EVER SINCE TREATY OF ROME HAD BEEN EXTENDED, AND PROMINENT BERLINERS HAD LONG PARTICIPATED IN LAENDER AFFAIRS. QA, MOREOVER, SAID THAT BERLINERS COULD PARTICIPATE IN INTERNATIONAL DELEGATIONS. POLAD STATED IN CONCLUSION THAT IMPORTANT THING WAS TO SEE THAT SPIRIT OF QA WAS NOT VIOLATED. FOR HIS PART, HE DID NOT THINK EITHER LETTER OR SPIRIT WAS BEING VIOLATED.

9. COMMENT: IT IS INTERESTING TO COMPARE TIMING AND TONE OF PRESENT PROTEST WITH INITIAL PROTEST AT POLAD LEVEL IN SEPTEMBER 1973 OVER ENVIRONMENTAL OFFICE. BOTH CAME TWO WEEKS AFTER FIRST PRESS ANNOUNCEMENT, AND AFTER INITIAL NEGATIVE NOISES WERE MADE BY BERLIN-BASED SOSIVETS AND ECHOED IN MOSCOW PRESS, BOTH WERE FAIRLY LOW-KEY. (ENVIRONMENT OFFICE PROTEST EXPRESSED "HOPE" THAT ALLIES WOULD PREVENT ESTABLISHMENT OF OFFICE; PRESENT PROTEST STATES THAT SOVIETS "EXPECT" ALLIED ACTION.) PRESENT PROTEST IS SOMEWHAT LONGER BUT THIS MAY BE BECAUSE SOVIETS HAD TO STRAIN MORE TO MAKE CONNECTION BETWEEN EC OFFICE AND QA PROVISIONS. WE WOULD GUESS REAL TEST OF HOW SERIOUS SOVIETS ARE ABOUT EC OFFICE WILL COME AFTER ALLIED RESPONSE. (MAIN NEW ELEMENT IS DETAILED PARALLEL APPROACH TO FRG.) IN FALL OF 1973, OF COURSE, SOVIETS ESCALATED PROTEST TO MOSCOW LEVEL THREE WEEKS AFTER RECEIVING ALLIED ANSWER IN BERLIN AND "INSISTED" UPON ALLIED ACTION. END COMMENT.

10. WE AGREE WITH EMBASSY IT WOULD BE HIGHLY DESIRABLE TO GET ANSWER BACK TO SOVIETS PROMPTLY LEST LENGTHY DELAY BE READ AS SIGN OF WEAKNESS (TRACK RECORD ON ENVIRONMENTAL OFFICE WAS FOUR WEEKS FOR FIRST RESPONSE). REF A INDICATED RESPONSE BEING DRAFTED IN BONN BUT

EMBASSY MAY WISH TO DRAW ON FOLLOWING, WHICH WAS ALREADY
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DRAFTED BY MISSION DRAWING ON REFS B AND C.
BEGIN TEXT: I WOULD LIKE TO MAKE THE FOLLOWING REPLY ON
BEHALF OF THE THREE POWERS TO THE SOVIET EMBASSY STATE-
MENT OF FEBRUARY 6, 1975 CONCERNING LOCATION OF
VOCATIONAL TRAINING CENTER AND OTHER ACTIVITIES OF
THE EUROPEAN COMMUNITY IN THE WESTERN SECTORS
OF BERLIN.

THE ALLIED KOMMANDATURA APPROVED EXTENSION OF THE
TREATY OF ROME TO THE WESTERN SECTORS IN 1957 IN
ACCORDANCE WITH THE ESTABLISHED PROCEDURES AND SUBJECT
TO RESERVED ALLIED RIGHTS AND RESPONSIBILITIES.
CONSEQUENTLY THE FEDERAL REPUBLIC OF GERMANY HAS
REPRESENTED THE INTERESTS OF THE WESTERN SECTORS IN THE
EUROPEAN COMMUNITY, AND THESE SECTORS HAVE BEEN INCLUDED
ROUTINELY IN ACTIVITIES AND AGREEMENTS OF THE EUROPEAN
COMMUNITY FOR MANY YEARS WITHOUT AFFECTING SECURITY OR
STATUS, A FACT WHICH WAS WELL KNOWN AT THE TIME THE
QUADRIPARTITE AGREEMENT OF SEPTEMBER 3, 1971 WAS CON-
CLUDED. THE AUTHORITIES OF THE THREE POWERS DO NOT AGREE,
THEREFORE, THAT THE VOCATIONAL CENTER OR OTHER ACTIVITIES
TO WHICH THE SOVIET STATEMENT MADE REFERENCE CAN IN ANY
WAY BE CONSTRUED AS A UNILATERAL CHANGE IN THE SITUATION
EXISTING IN THE AREA OF APPLICABILITY OF THE QUADRI-
PARTITE AGREEMENT. THE THREE POWERS WOULD ALSO NOTE
THAT THE ONLY LIMITATION WITH RESPECT
TO THE ACTIVITIES OF INTERNATIONAL ORGANIZATIONS IN THE
WESTERN SECTORS CONTAINED IN THE QUADRIPARTITE AGREEMENT
IS AT ANNEX IV(A)(2)(D) AND ANNEX IV(B)(2)(D), AND IS
NOT RELEVANT TO THE ESTABLISHMENT OF THE VOCATIONAL CENTER.
THEY WISH TO ASSURE THE SOVIET EMBASSY THAT IN THE NORMAL
COURSE OF EXERCISING THEIR RIGHTS AND RESPONSIBILITIES
THEY WILL NATURALLY ENSURE THAT NOTHING IN THE OPERATION
OF THIS CENTER OR IN OTHER ACTIVITIES OF THE EUROPEAN
COMMUNITY WHICH RELATE TO THE WESTERN SECTORS CONFLICTS
IN ANY WAY WITH THE QUADRIPARTITE AGREEMENT.
END TEXT.

11. COMMENT: IT DOES NOT SEEM TO US PROFITABLE TO
ATTEMPT TO DEAL WITH SOVIET COMMENTS ON EC'S POLITICAL
INTEGRATION OBJECTIVE, A POINT WHICH WAS ALSO ADDRESSED
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ORALLY BY CHAIRMAN POLAD (BRITISH) LAST MONTH (USBERLIN
164). END COMMENT.GEORGE

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